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REVIEW ARTICLE

Safewards: An integrative review of the literature within inpatient and forensic mental health units

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ABSTRACT: Mental health inpatient units are complex and challenging environments for care and treatment. Two imperatives in these settings are to minimize restrictive practices such as seclusion and restraint and to provide recovery-oriented care. Safewards is a model and a set of ten interventions aiming to improve safety by understanding the relationship between conflict and containment as a means of reducing restrictive practices. To date, the research into Safewards has largely focused on its impact on measures of restrictive practices with limited exploration of consumer perspectives. There is a need to review the current knowledge and understanding around Safewards and its impact on consumer safety. This paper describes a mixed-methods integrative literature review of Safewards within inpatient and forensic mental health units. The aim of this review was to synthesize the current knowledge and understanding about Safewards in terms of its implementation, acceptability, effectiveness and how it meets the needs of consumers. A systematic database search using Medline, CINAHL, Embase and PsychInfo databases was followed by screening and data extraction of findings from 19 articles. The Mixed Methods Appraisal Tool (MMAT) was used to assess the quality of empirical articles, and the Johanna Brigg's Institute (JBI's) Narrative, Opinion, Text-Assessment and Review Instrument (NOTARI) was used to undertake a critical appraisal of discussion articles. A constant comparative approach was taken to analysing the data and six key categories were identified: training, implementation strategy, staff acceptability, fidelity, effectiveness and consumer perspectives. The success of implementing Safewards was variously determined by a measured reduction of restrictive practices and conflict events, high fidelity and staff acceptability. The results highlighted that Safewards can be effective in reducing containment and conflict within inpatient mental health and forensic mental health units, although this outcome varied across the literature. This review also revealed the limitations of fidelity measures and the importance of involving staff in the implementation. A major gap in the literature to date is the lack of consumer perspectives on the Safewards model, with only two papers to date focusing on the consumers point of view. This is

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an important area that requires more research to align the Safewards model with the consumer experience and improved recovery orientation.

KEY WORDS: consumers, mental health nursing, recovery, safety, Safewards.

INTRODUCTION

Maintaining a safe environment for consumers and staff has been an important consideration for inpatient mental health units for some time (Bowers *et al.* 2014; Cutler *et al.* 2020; Duxbury *et al.* 2019). In an attempt to ensure safety, coercive measures such as seclusion or restraint, also known as restrictive practices or containment measures, are commonly used throughout the world (Tingleff *et al.* 2017). Restrictive practices are however problematic because of the significant adverse impacts on consumers to both physical and mental health (Tingleff *et al.* 2017), and they can lead to further consumer distress, conflict and traumatization (Bowers 2014; Cutcliffe *et al.* 2015; Kennedy *et al.* 2019).

Subsequently, the importance of reducing restrictive practices such as seclusion and restraint is well recognized (Muir-Cochrane et al. 2018; Wilson et al. 2018) and best achieved by using multifaceted models that consider a range of individual and organizational factors (Duxbury et al. 2019; Fletcher et al. 2019b). Safewards is a model and set of interventions recognized as a strategy not only for reducing restrictive practices (Bowers et al. 2015; Fletcher et al. 2017) but also for facilitating staffconsumer engagement and improving the level of safety within inpatient mental health units (Fletcher et al. 2019b). A recognition that Safewards could reduce restrictive practices was demonstrated in the original cluster randomized controlled trial (RCT) (Bowers et al. 2015). This led to an increased level of interest in the model internationally (Baumgardt et al. 2019; Dickens et al. 2020; Kipping et al. 2019). Despite this increased level of interest, at the time of undertaking this review a database search found no reviews of the literature on Safewards to date. This paper presents an integrative literature review of Safewards within inpatient mental health and forensic units.

BACKGROUND

Safewards is a model and a set of ten interventions that aims to improve safety through preventing conflict and containment (Bowers 2014). The explanatory model behind Safewards consists of six originating domains:

Staff Team, Patient Community, Patient Characteristics, Outside Hospital, Regulatory Framework and Physical Environment (Bowers et al. 2014). These domains recognize a range of contributing factors around unit safety. These include the importance of how staff work together and how staff interpret the unit structure (Staff Team), that interactions between consumers are a significant part of safety (Patient Community) and that individual consumer characteristics have the potential to contribute to conflict within the unit (Patient Characteristics) (Bowers et al. 2014). The domains also recognize the impact of personal matters taking place in the consumers life outside the unit (Outside Hospital), the responsibilities connected with legal parameters and restrictions (Regulatory Framework), as well as the layout and design of the unit and how this can influence levels of conflict (Physical Environment) (Bowers et al. 2014). The model also has a set of 10 discrete interventions that seek to improve safety and reduce the use of restrictive practices by identifying and targeting the sources of conflict (Bowers 2014). A brief explanation of each intervention is provided in Table 1.

Safewards has been used primarily to reduce the use of restrictive practices within inpatient settings (Bowers et al. 2015; Fletcher et al. 2017) by addressing the incidence and escalation of conflict events (Dickens et al. 2020) and breaking the vicious cycle between conflict and coercion (Bowers 2014; Fletcher et al. 2019b). There is also however an imperative for any model to be responsive to consumer involvement (Cutcliffe et al. 2015; Olasoji et al. 2018) and to utilize recovery-oriented and consumer-focused practices (Lim et al. 2019; McKenna et al. 2014; McLoughlin et al. 2013; Santangelo et al. 2018).

The uptake of Safewards since the initial trial (Bowers et al. 2015) is widespread, yet many implementation programs may not be informed by learnings pooled from diverse international studies since that time. Furthermore, as consumer-focused and recovery-oriented service delivery is essential in supporting individualized outcomes, Safewards needs to align with this imperative. Therefore, it is important to synthesize the current knowledge and understanding of Safewards in determining how it can best inform mental health nursing

TABLE 1 Safewards interventions

Intervention	Description	Purpose
Mutual Help Meeting	Patients offer and receive mutual help and support through a daily, shared meeting	Strengthens patient community, opportunity to give and receive help
Know Each Other	Patients and staff share some personal interests and ideas with each other, displayed in unit common areas	Builds rapport, connection and sense of common humanity
Clear Mutual Expectations	Patients and staff work together to create mutually agreed aspirations that apply to both groups equally	Counters some power imbalances, creates a stronger sense of shared community
Calm Down Methods	Staff support patients to draw on their strengths and use/learn coping skills before the use of PRN medication or containment	Strengthen patient confidence and skills to cope with distress
Discharge Messages	Before discharge, patients leave messages of hope for other patients on a display in the unit	Strengthens patient community, generates hope
Soft Words	Staff take great care with their tone and use of collaborative language. Staff reduce the limits faced by patients, create flexible options and use respect if limit setting is unavoidable	Reduces a common flashpoint. Builds respect, choice and dignity.
Talk Down	De-escalation process focuses on clarifying issues and finding solutions together. Staff maintain self-control, respect and empathy	Increases respect, collaboration and mutually positive outcomes
Positive Words	Staff say something positive in handover about each patient. Staff use psychological explanations to describe challenging actions	Increases positive appreciation and helpful information for colleagues to work with patients
Bad News Mitigation	Staff understand, proactively plan for and mitigate the effects of bad news received by patients	Reduces impact of common flashpoints, offers extra support
Reassurance	Staff touch base with every patient after every conflict on the unit and debrief as required.	Reduces a common flashpoint, increases patients' sense of safety and security

From: Fletcher et al. (2019b) page 3.

practice and guide future research to best meet the therapeutic needs and safety of mental health consumers.

Aims

The aim of this mixed-methods integrative literature review, therefore, is to synthesize the current knowledge and understanding about the implementation, effectiveness, acceptability of Safewards and how it meets the needs of consumers within inpatient and forensic mental health units.

The specific questions that this literature review is seeking to answer are as follows:

- 1. What are the current perspectives from mental health nurses about adopting and implementing the Safewards model and its ten interventions?
- **2.** What is the current evidence around the effectiveness of Safewards?
- **3.** How do consumers report their experience the Safewards model and ten interventions?

METHODS

An integrative literature review method was chosen to capture a broad range of publications with varied

methodological approaches including empirical, experiential and discussion-based papers (Whittemore & Knafl 2005). This approach suits the topic of interest and provides the most comprehensive perspective of the emerging Safewards literature.

Inclusion and exclusion criteria

Included articles comprised peer-reviewed qualitative and quantitative studies, as well as discussion papers. Articles needed to address the central topic of the Safewards model of care within adult inpatient mental health or forensic mental health units. Inclusion was limited to English language papers from the 1st of January 2014 as 2014 is the date of the very first published article on Safewards to the 31st of December 2020. Including papers published in other languages was beyond the capability of the team. The eligibility criteria are outlined in Table 2.

Search strategy/data sources

This integrative review included all peer-reviewed articles reported on the Safewards model in relation to adult inpatient mental health and forensic mental health units. These parameters were chosen to

Peer-reviewed articles
Address the topic of Safewards
Adult inpatient mental health or forensic mental health settings
English language articles
Articles published between 1st of January 2014 and the 31st of
December 2020

compare the literature based on mainly homogenous settings, rather than divergent applications of Safewards. Articles included research, theoretical or discussion-based papers, using the databases Medline, CINAHL, Embase and PsychInfo to conduct the literature search.

The PICO framework was used to guide the research question, inclusion and exclusion criteria and the search terms. PICO stands for Patient/problem (MH inpatient settings), Intervention (Safewards), Comparison (not applicable) and Outcome (Implementation: Staff acceptability, Effectiveness: Reducing conflict and containment, and Consumer experiences of care) (Schardt *et al.* 2007).

The Johanna Briggs Institute (JBI) guidelines for conducting reviews were used to guide the search strategy (Pearson et al. 2014). The first of three steps was to conduct a limited search of the literature on Safewards using Medline and CINAHL databases. The term 'Safewards' was entered into these two databases. The titles and abstracts of the articles from this initial search were scanned, and the index terms used for each article were also analysed. This initial search also identified three broad subject headings used to guide the final database search strategy. The second search used the identified key terms and index terms from each article within four databases: Medline, Embase, PsychInfo and CINAHL. Search terms were adjusted to suit each database. Table 3 outlines the search terms used for the Medline database provided as an example. This resulted in a total of 194 articles. 67 duplicates were identified and removed, leaving 127 articles. Titles of articles from this search across the four databases were screened by the lead author for relevance and inclusion according to the criteria, and a further 81 articles were subsequently excluded. The titles and abstracts of the remaining 46 articles were further screened independently by two authors against the criteria with another 29 excluded to produce 17 articles that met the inclusion criteria. The third and final stages involved the lead author scanning the full-text articles and reference lists of all identified articles for

 TABLE 3 Included search terms—Medline database

Concepts	Search Terms	
Setting	Hospitals, Psychiatric	
	Psychiatric Department, Hospital	
	Mental Health Service	
	Mental Health	
AND	Psychiatric	OR
	Locked	
	Acute	
	Ward	
	Inpatients	
Practice	Conflict, Psychological	
	Aggression	
	Coercion	
	Restraint, Physical	
AND	Patient Isolation	OR
	Patient Safety	
	Prevent	
	Mitigate	
	Seclusion	
	Isolation	
Safewards Model	Safeward*	
	Models, Nursing	
	Models, Theoretical	OR
	Models, Organizational	

Boolean methods used (AND/OR).

further relevant articles of which a further two were identified resulting in a total of 19 articles.

Selection of papers

The Preferred Reporting Items for Systematic Reviews and Meta-Analysis (PRISMA) Flowchart is used to display the search and screening process of papers for inclusion as illustrated in Fig. 1 (Moher *et al.* 2009). Each of the 19 papers resulting from the three-stage database search underwent a full-text screen independently by two authors to confirm they met the inclusion criteria.

Data analysis and extraction

Data extraction followed the recommended approach for integrative reviews, and a data extraction process reflecting the research questions was specifically devised for this purpose (Sandelowski *et al.* 2013; Whittemore & Knafl 2005). Table 4 presents the summary of findings for each of the included articles.

A constant comparative approach was taken to analysing the data identifying patterns across the selected articles (Whittemore & Knafl 2005). Categories were

grouped together before further comparison was undertaken to code the initial categories identified in the data. An iterative process was used to compare codes resulting in the final categories (Bazeley 2013; Whittemore & Knafl 2005).

Quality assessment

Consistent with an integrative literature review method, a quality assessment of included articles was undertaken

(Whittemore & Knafl 2005). The Mixed Methods Appraisal Tool (MMAT) is considered suitable for assessing the quality of empirical papers using different methods (Hong *et al.* 2018).

Empirical papers were rated on the criteria provided by the MMAT, with (*) indicating the article had met one criterion, and (*****) indicating five criterion were met (Hong *et al.* 2018). The JBI's Narrative, Opinion, Text, Assessment and Review Instrument (NOTARI) was used to assess the quality of discussion papers

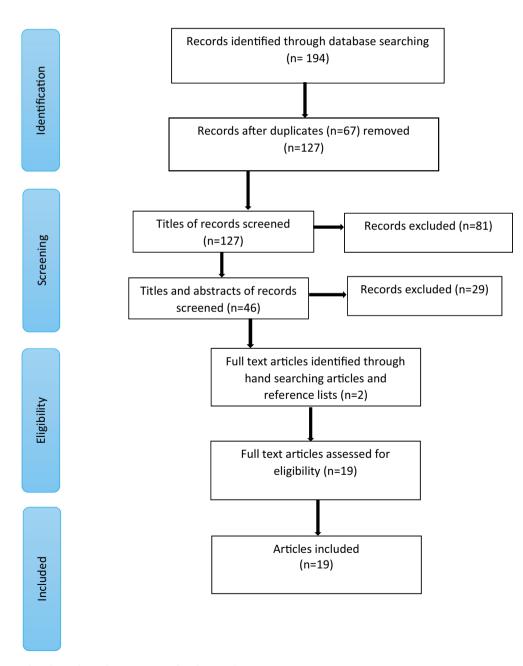


FIG. 1 PRISMA flowchart of search, screening and inclusion of papers.

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and-conditions) on Wiley Online Library for rules of use; OA articles are governed by the applicable Creative Commons License

TABLE 4 Summary of included papers

Quality	%98	%98	* * *	*
Results/Findings	Conflict and containment linked to staff violence and harmful consumer events. The Safewards model comprises of 6 originating domains that can guide staff in reducing levels of conflict and containment through the use of 10 distinct interventions.	scription of the theory fewards model through a e 6 originating domains the model considered to be specula- a strong evidence base. vious reviews and research and containment and rea-	The rates of conflict events reduced by 15% in the intervention group relative to the control. The rate of containment events for the intervention group reduced by 26.4%. No differences were found for the WAS, APDQ or SHAS. The SF-36-V2 showed some difference in physical health fir experimental group Mean fidelity via the fidelity checklist was 36%. Staff rated fidelity post implementation was 89%.	turn rate of PCC-SR checklist stically significant benefits for between and within group esult: 27.2% art implementation acceptability of Safewards aff cal of implementation process udinal barriers observed
Data collection methods	N/A	Z/A	Rates of conflict and containment checklist (PCC) Ward atmosphere scale (WAS) Attitude to personality disorder questionnaire (APDQ) Self harm antipathy scale (SHAS) Short form health survey (SF-36-V2) Safewards fidelity checklist	1. Patient-staff conflict checklist (PCC-SR) collected for 2 weeks prior to implementation 2. Safewards fidelity checklist 3. Data analysis between and within the six participating units 4. Informal staff feedback session
Setting and participants	N/A	Z/A	Staff and consumers in 31 inpatient mental health units in the UK	Staff and consumers in 6 forensic units in the UK comprising of 3 control units and 3 intervention units
Study aims	Proposes a model to explain the relationship between conflict and containment in inpatient mental health units	Describes the empirical basis behind the Safewards model of care	Tests the efficacy of the interventions within the Safewards model	Evaluates the effectiveness of the Safewards model over 10 weeks
Study design	Discussion	Discussion	Randomized cluster controlled trial implementing Safewards over 8 weeks with 8 weeks continuation	Mixed-methods service evaluation
Article & Country	Bowers (2014) UK	Bowers et al. (2014) UK	Bowers et al. (2015) UK	Price et al. (2016) UK

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Quality	* *	* * * * *	* * *	** **
Results/Findings	Safewards found to minimize restrictive practices Three themes: 1. Benefits experienced 2. Resistance 3. Knowledge and skills: Essen Ward climate scale showed improved patient cohesion, therapeutic hold and experience of safety Positive results from the DREEM measure High degree of implementation	Seclusion rates reduced by 36% at 12 months of follow-up	65 fewer conflict events in the year Containment events did not change Fidelity averaged 94.75% Three themes 1. Positive changes in language and communication 2. Enhanced safety 3. Respectful relationships Ward climate showed improved patient cohesion and experience of safety Safewards helpful for responding to verbal aggression	No change in episodes of restraint Forced sedation was reducing by 8% after implementation
Data collection methods	1. Essen climate scale (Forensic measure) 2. Safewards implementation audit checklist 2. Focus groups for implementation leaders 3. Developing recoveryenhancing environments measure (DREEM) 4. Ward community meetings between patients and staff	Seclusion rates per 1000 occupied bed days Fidelity checklist Two trial collection points, one post- and one follow-up	Essen Climate scale for ward atmosphere Fidelity checklist which included direct feedback from staff Seclusion and restraint events via an incident management system	Register of coercive measures including episodes of restraint and forced sedation
Setting and participants	89 patients and 102 staff across 6 forensic wards in the UK	44 mental health units across Victoria with 31 controls and 13 intervention units who 'opted in'	The staff and patients of a 20-bed forensic unit in Victoria	Staff and consumers of adult psychiatric inpatient units in Southern region of Denmark
Study aims	Evaluates a 6 month implementation of Safewards and its impact on a forensic service	Compare the rates of seclusion between trial sites and comparison sites after a 12-week trial of Safewards	Measure impact of Safewards on conflict and containment events and fidelity of Safewards implementation	Does the implementation of Safewards reduce coercive measures?
Study design	Mixed-methodsservice evaluation	Quantitative before and after with comparison group study design	Quantitative evaluation of Safewards implementation	Quantitative retrospective before and after study
Article & Country	Cabral and Carthy (2017) UK	Fletcher et al. (2017) Australia	Maguire et al. (2018) Australia	Stensgaard et al. (2018) Denmark

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Quality	**	* * *	%98	* * *
Results/Findings	Implementation challenges Variable staff acceptance and engagement Meed to adopt training materials to fit local context Maintaining fidelity difficult Peer influence among staff Variable management support	Rates of coercive interventions reduced following implementation High fidelity in both wards	Identified that the role of trauma, power differential and the legitimization of state power still need addressing in the Safewards model. The role of hospital as a sanctuary and the concepts of 'sanctuary trauma and 'sanctuary harm' are discussed. Consumer experience of safety needs to be considered.	Consumers felt safer and more positive about being on ward, and more connected with staff Six themes 1. Recognition and respect: 2. Sense of community 3. Hope 4. Safety and sense of calm 5. Patronizing language and intention 6. Implementation in practice
Data collection methods	Semi-structured staff interviews	Rates of coercive interventions including mechanical restraint, forced medication and limitation of freedom of movement	N/A	5 quantitative questions 1. Recall of model 2. How worthwhile 3. How frequently they saw or were involved 4. Impact on atmosphere of ward 5. Impact on 4 conflict events Further questions about the consumers involvement in Safewards interventions
Setting and participants	15 staff from 3 acute mental health inpatient units in South-east Queensland	Staff and consumers of 2 locked psychiatric wards in Germany	N/A	72 Consumers from 11 inpatient mental health units in Victoria
Study aims	Staff perceptions of Safewards 12 months postimplementation	To evaluate the 10-month implementation of Safewards and its impact on coercive interventions	Critique the Safewards model from the lived experience perspective	Describe the impact of Safewards on consumer experiences
Study design	Qualitative phenomenological study using Michie's framework for behavioural change	Quantitative before and after implementation study	Discursive paper	Quantitative descriptive cross-sectional postintervention survey design
Article & Country	Higgins et al. (2018) Australia	Baumgardt et al. (2019) Germany	Kennedy et al. (2019) Australia	Fletcher et al. (2019a) Australia

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Study design	Study aims	Setting and participants	Data collection methods	Results/Findings	Quality
Sa	Ouantitative descriptive Gain staff perspectives cross-sectional about the implementation postintervention survey of the Safewards model and design compare these with consumer perspectives	103 staff from 14 inpatient mental health units across Victoria	Purpose designed survey investigating acceptability, applicability and impact using quantitative and qualitative questions	Staff believed Safewards reduced conflict events and felt more positive, safer and more connected with consumers Safewards was seen an acceptable intervention Four Themes: 1. Structured and relevant 2. Conflict prevention and reducing restrictive practices 3. Positive ward culture change 4. Promotes recovery principles Staff perceptions concur with consumers	* * *
Mixed-methods effectiveness study	Examine the effectiveness of implementing Safewards over 10 weeks using a cocreation method	6 forensic inpatient units in Canada	Phased in implementation strategy Co-creation principle Safewards champions help design the implementation strategy Organizational fidelity measure Evaluation feedback tool that measured perceptions of training and co-creation principles 3 months predata collection period	92% completed training Co-creation strategy perceived to be positive by staff and contributed to suc- cessful implementation and high engage- ment from staff High fidelity scores	* *
Quantitative non randomized study	Translate Safewards into Polish Measure how effective the implementation of 3 Safe- wards interventions is in reducing mechanical restraint	Psychiatric hospital in Poland with 50 beds	The number of restraints were recorded and compared across two 8-month periods one with Safewards interventions and the other without	A reduction of 24% for restraints used. The number of patients restrained reduced by 34%	* * *
Discursive paper	Describes the implementation of Safewards in forensic units over a period of 12 months	2 general and 2 forensic psychiatry units in Canada	Description of the implementation of Safewards Comparison with previous forensic implementation study Recommendations for future implementation	Recommendations re role modelling from senior staff Training to include information about factors contributing to conflict and containment	43%

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Quality	* * * * *	* * * * * *	* * *
Results/Findings	Conflict events reduced by 23% and containment events by 12%. Violence prevention climate ratings did not change Fidelity measured at 73.7%	Wide variation in the delivery of Safewards interventions including differences that were both consistent and inconsistent with fidelity measures A typology tool was developed to assist with fidelity during implementation Systemic, interpersonal, individual and consumer factors were all noted to impact on the variations found	The average pre training level of knowledge and confidence was considered to be 'good'. The postsurvey average was 'very good'. The mean motivation to implement Safewards changed from very good (pre) to excellent (post). Both groups reported satisfaction with the two training methods. The '1 day plus in-service training reported higher levels of satisfaction. No significant difference in fidelity scores between the two training groups
Data collection methods	Conflict and containment measures The violence prevention climate within the social climate scale Fidelity checklist	Participant observational data and qualitative exploratory data	1. Pre and post on line surveys measuring knowledge, confidence and motivation across of 5-point Likert scale (1 = none; 5 = excellent) 2. Fidelity Checklist
Setting and participants	16-week implementation in 8 mental health wards	16 mental health wards in England	245 staff from across 18 inpatient mental health units involved in a 12-week trial of Safewards
Study aims	Describes the evaluation of Safewards implementation	Explore the quality of implementation of Safewards during a cluster randomized control trial	To evaluate whether staff knowledge, confidence and motivation around implementing Safewards improved following two types of training: 'I day plus in-service' and 'in-service'. To investigate the translation of training into practice
Study design	Quantitative non- randomized longitudinal pre-/post-test design	Qualitative Observational	Quantitative descriptive non-matched pre- and post-survey design
Article & Country	Dickens et al. (2020) Australia	James et al. (2017) UK	Fletcher et al. (2020) Australia

(McArthur *et al.* 2015). A percentage score was used based on seven criteria, with the score reflecting the number of criteria that the paper had met (McArthur *et al.* 2015).

All papers were independently rated by two authors and differences discussed until agreement was reached. Quality scores and percentages are included in Table 4.

RESULTS

Article descriptions

Nineteen articles were included in this review with ten quantitative studies, and six mixed-methods studies and three were discussion papers. Eight articles were from Australia (Dickens et al. 2020; Fletcher et al. 2017, 2019a, 2019b, 2020; Higgins et al. 2018; Kennedy et al. 2019; Maguire et al. 2018), six from the United Kingdom (Bowers 2014; Bowers et al. 2014, 2015; Cabral & Carthy 2017; James et al. 2017; Price et al. 2016) two from Canada (Kipping et al. 2019; Whitmore 2017) and one each from Germany (Baumgardt et al. 2019), Denmark (Stensgaard et al. 2018) and Poland (Lickiewicz et al. 2020). Articles reflected diversely sized studies that involved stand-alone mental health or forensic mental health units to studies involving up to 41 units. Safewards was evaluated using a range of outcome measures including rates of conflict and containment rates, coercive practice, seclusion rates and unit atmosphere. Several studies investigated staff perceptions around the implementation and overall views of the Safewards model, while another presented a consumer's perspective about the model. Two papers described the rationale and theory behind the model. Further information about the nineteen papers is presented in Table 4.

Categories

Six key categories were identified in the findings of the reviewed studies: training, implementation strategy, staff acceptability, fidelity, effectiveness and consumer perspectives. Three related to the process of implementing Safewards, and three related to outcomes of implementation.

Training

Training was a major focus of six papers and a component reported in three papers. The training approach used in the original Cluster RCT utilized external

trainers to train clinical staff (James et al. 2017), which has subsequently been adopted by other studies (Fletcher et al. 2017, 2020). The duration and extent of training provided to front-line staff varied. In one study, 75% of frontline staff received either a one day of training or several in-service sessions with similar content up to 1 h in duration (Fletcher et al. 2017, 2020). This study found training was able to improve the knowledge, confidence and motivation for implementing Safewards and emphasized the benefits of training staff as a team (Fletcher et al. 2020). Studies where the majority of staff were trained showed higher levels of implementation and effectiveness (Fletcher et al. 2017, 2020; Maguire et al. 2018) compared to those studies where 50% or less of staff received face to face training (Higgins et al. 2018; Price et al. 2016). This suggests specific Safewards training needs to be provided for the majority of frontline staff for this to translate into successful implementation, demonstrated by higher fidelity scores and reductions in conflict and containment (Bowers et al. 2015; Fletcher et al. 2017).

Implementation strategy

The implementation strategy was the focus of six papers and an element reported in eight papers. Reported duration of implementation varied widely, as did the method or implementation strategies employed. A common approach to implementation was to identify leaders or intervention champions/leads (Bowers et al. 2015: Fletcher et al. 2017). However, there was a need to select staff for those for roles that had sufficient seniority or influence over their colleagues to facilitate change (Higgins et al. 2018). The optimal duration for the implementation of Safewards is unclear as a 12week implementation period was successful in terms of fidelity, effectiveness and staff acceptance (Fletcher et al. 2017); however, another study conducted a similar 10-week implementation period with limited success (Price et al. 2016). Other studies with implementation over longer periods such as 12 months (Maguire et al. 2018) and 10 months (Baumgardt et al. 2019) were still successful. Involving consumers in implementation planning was linked to successful implementation and subsequently staff acceptability (Maguire et al. 2018). By contrast, involving a group of staff from a range of roles within the organization in the planning and implementation of Safewards did not translate into successful implementation (Higgins et al. 2018).

A factor in successful implementation was choice. Successful implementation occurred where leaders and/or staff opted in to local implementation of

Safewards (Baumgardt et al. 2019; Fletcher et al. 2017). These two studies in Australia and Germany, respectively, had high-level executive support, including the heads of a large psychiatric service, nursing directors and the chief psychiatrist or chief mental health nurses driving the implementation (Baumgardt et al. 2019; Fletcher et al. 2017).

Co-creation principles (i.e. between external team and local staff) where front-line staff lead the design and implementation were utilized in a Canadian study by Kipping *et al.* (2019). This study also consulted the relevant industrial body for approval, thus removing one potential obstacle to successful implementation (Kipping *et al.* 2019). The co-creation approach was said to enhance staff engagement in the implementation of Safewards, as staff felt listened to and more involved in the process (Kipping *et al.* 2019).

Fidelity

Fidelity has been measured by a standardized audit tool and used to gauge how well the Safewards interventions are implemented (Bowers et al. 2015; Fletcher et al. 2017). Seven articles used the Safewards fidelity checklist generated for the original study by Bowers et al. (2015) to measure the degree of implementation across the 10 interventions. High fidelity or a high degree of implementation was reported in five of these studies, with scores ranging from a percentage score of between 73.7% and 95% (Baumgardt et al. 2019; Dickens et al. 2020; Fletcher et al. 2017; Kipping et al. 2019; Maguire et al. 2018). Interestingly, the original study used both the independently rated fidelity checklist that returned a relatively low overall score of 38%, as well as a staff questionnaire completed post implementation resulting in a score of 90% (Bowers et al. 2015).

One study reported poor overall fidelity, estimated across the six participating units to be 27%, when measured on a weekly basis throughout a 20-week period (Price et al. 2016). This poor result was explained by high-acuity, high staffing demands and poor staff engagement. The timing of fidelity measures also varied greatly and included 4 to 8 months postimplementation (Baumgardt et al. 2019), measures collected 2-3 times per week during an 8-week implementation (Bowers et al. 2015), weekly fidelity checks for the first three months postimplementation (Kipping et al. 2019) and four times over a 12-month implementation period (Maguire et al. 2018). Four fidelity measures over 12 months were undertaken in one paper to assess the longer-term effects, with an increase reported from the

first measure of 48% to the fourth measure of 90% across the units (Fletcher *et al.* 2017).

Common outcome measures or effectiveness

Outcomes regarding effectiveness including the measure of conflict and containment and the unit atmosphere were the focus of eight of the papers in this review and an element reported in one paper. Four studies reported no or little difference in coercive practices following the implementation of Safewards (Baumgardt et al. 2019; Maguire et al. 2018; Price et al. 2016; Stensgaard et al. 2018). A reduction in coercive practices was reported in four studies, and Lickiewicz et al. (2020) found a 24% reduction in restraint; however, statistical significance could not be determined due to the absence of a p value. Seclusion rates reduced by 36% (P value = 0.040) in the study by Fletcher et al. (2017), and containment rates reduced by 26.4% (P value = 0.004) in the original trial by Bowers et al. (2015), and by 12% (P value = 0.001) in another study by Dickens et al. (2020).

The rate of conflict events reduced in two studies showing statistically significant reductions of 15% (P value = 0.001) (Bowers et al. 2015) and 23% (P value = 0.001) (Dickens et al. 2020). Both studies used the conflict checklist developed in the original Cluster RCT Safewards study (Bowers et al. 2015). Rates of both conflict and containment did not change in another study with poor intervention fidelity being identified as one explanation for this null result (Price et al. 2016).

The Essen Climate Evaluation Schema (EssenCES) was used to evaluate the effectiveness of Safewards in two studies (Cabral & Carthy 2017; Maguire et al. 2018). The EssenCES measures unit atmosphere in terms of how much support consumers provide each other, known as 'patient cohesion', the consumer experience of safety and degree of staff-consumer engagement known as 'therapeutic hold' (Maguire et al. 2018). One study found that the unit atmosphere improved in terms of 'patient cohesion' and 'experience of safety' (Maguire et al. 2018), whereas another study showed improvement across all three areas of the scale (Cabral & Carthy 2017). Bowers et al. (2015), on the other hand, found no difference between the control and intervention groups when using the related Ward Atmosphere Scale (WAS).

Staff acceptance

Staff acceptance was a major focus of five papers and an element reported in a further two. Staff

acceptability varied across the literature, from staff considered to be well engaged and enthusiastic and highly accepting of Safewards (Fletcher et al. 2017, 2019b; Maguire et al. 2018) to staff that were poorly engaged or where staff acceptance had been problematic (Higgins et al. 2018; Price et al. 2016). High staff acceptance noted largely in the context where motivated staff volunteered to be involved and were specifically targeted to be part of the implementation without seeking specific details around the views of staff about Safewards provided (Baumgardt et al. 2019; Fletcher et al. 2017). An 'opt-in' basis where implementation was undertaken on a voluntary participation resulted in high staff acceptance (Fletcher et al. 2017, 2019b). Staff in these studies reported that Safewards was able to reduce conflict and enable them to feel safer and more connected with consumers. High levels of acceptability also reflected a belief that Safewards could reduce levels of conflict and containment (Fletcher et al. 2019b) and staff who are optimistic and motivated are keen to accept new ideas (Maguire et al. 2018).

Alternatively, staff in one study interpreted the training they received as being too basic, and subsequently, they felt patronized, which led to a questioning of the potential effectiveness of the Safewards model (Higgins et al. 2018). This adversely impacted the level of overall staff acceptance within the implementation process (Cabral & Carthy 2017; Higgins et al. 2018). This is despite some staff holding positive views about Safewards, recognizing its potential to effect culture change and improve staff/consumer interactions. The authors described those who did not believe in the model as having a negative influence on staff that were motivated to facilitate implementation (Cabral & Carthy 2017; Higgins et al. 2018). Similarly, some staff held pessimistic perceptions around the effectiveness of Safewards (Price et al. 2016). Furthermore, negative perception of Safewards was partly explained by a view that conflict is caused by consumers and a belief that staff could not influence this dynamic (Higgins et al. 2018). At the same time, staff expressed the view that they were already practising in a way that reflected some of the components of Safewards (Cabral & Carthy 2017; Price et al. 2016).

Consumer experience and recovery principles

Of the nineteen articles included in this literature review, two specifically addressed the views of the consumers. One article described a recovery measure called the Developing Recovery Enhancing Environments Measure (DREEM) to evaluate Safewards (Cabral & Carthy 2017), but limited details were reported. The DREEM is a tool designed to evaluate an organization provision of an environment and culture that aligns with recovery (Campbell-Orde *et al.* 2005). This study suggested consumers perceived practice to be more aligned with personal recovery as a result of implementing Safewards, in part due to an improvement in the 'therapeutic milieu' (Cabral & Carthy 2017).

Fletcher et al. (2019a) identified that consumer perspectives had not been represented in the literature underpinning Safewards. They discussed how Safewards impacted on the experience of consumers within inpatient settings and how it can facilitate a recovery-based approach. In investigating the views of consumers about Safewards, they found consumers felt safer and more connected with staff, and more positive about the experience of being in an inpatient environment (Fletcher et al. 2019a). Consumers also identified that because of the implementation of Safewards, recovery-based philosophical approaches were more apparent. Consumers commented on the degree of respect and hope they felt and an improved overall feeling of safety and sense of community within the inpatient unit (Fletcher et al. 2019a). There were however some concerns raised by consumers around the language within some of the interventions in the model. Specifically, some interventions were seen as condescending or patronizing, flagging that staff may still execute the interventions in a way they were not intended or were not consistent with the model (Fletcher et al. 2019a).

Similar concerns are raised in a discursive paper written by Kennedy *et al.* (2019). They offered a critique of the Safewards model from a lived experience perspective and specifically shed light on the role of trauma in the consumer experience, as well as the ongoing power differentials between staff and consumers (Kennedy *et al.* 2019). Consumers have suggested improvements to ensure consumer friendly language and to address potentially tokenistic or patronizing interpretations of the model (Fletcher *et al.* 2019a).

Some limitations of the model are recognized by consumers, such as that Safewards is not explicit in addressing safety concerns that consumers raise regarding inpatient mental health units. However, enhancements to the Safewards model are recommended as potentially addressing some of these limitations, while acknowledging they may be more challenging to implement (Kennedy *et al.* 2019).

SAFEWARDS INTEGRATIVE LITERATURE REVIEW 1103 In summary, concerns about Safewards are reflected evidence behind Safewards suggests that consumer factors only account for a small proportion of overall incidents (Bowers 2014; Bowers et al. 2014; Cutcliffe & Riahi 2013). Factors associated with the unit environment play a significant part in how aggression manifests (Bowers et al. 2014). Furthermore, presenting behaviour is not always a result of a consumers diagnosed effectiveness for reducing containment measures. mental health condition (Lim et al. 2017) and only 1 in 3. How the model is experienced by consumers and 5 consumers in inpatient mental health units are found to be aggressive (Iozzino et al. 2015). This may provide an explanation as to why some staff question the relevance of Safewards because the consumers may be 'blamed' for aggressive incidents (Higgins et al. 2018; Price et al. 2016).

within three main domains:

- 1. Variability in the degree to which Safewards is successfully implemented and the level of staff engagement.
- 2. Variable outcomes in studies have examined its
- how it meets their needs is inconclusive.

DISCUSSION

This review identified Safewards as an evidence-based approach that can reduce restrictive practices such as containment and conflict events, if implemented with high fidelity (Baumgardt et al. 2019; Bowers et al. 2015; Dickens et al. 2020; Fletcher et al. 2017; Maguire et al. 2018). Poor fidelity results reflect may reflect low staff acceptance, which in turn leads to poorer outcomes in reducing conflict and containment (Higgins et al. 2018; Price et al. 2016). Staff perceptions around the acceptability of the Safewards varied. Some studies reflected a lack of confidence in Safewards, or a view that it lacked sophistication to be effective (Higgins et al. 2018; Price et al. 2016), while others reported that staff were well engaged with the model and its interventions (Fletcher et al. 2019b; Maguire et al. 2018). In relation to the question of how consumers experience Safewards, this review revealed that perspectives of consumers are limited (Fletcher et al. 2019a; Kennedy et al. 2019).

The findings of this review reveal three broad issues that requires further discussion. Firstly, the degree of staff acceptance and engagement with the Safewards model requires attention, including how this reflects the philosophical underpinnings of mental health nurses (MHN) practice more broadly (Santangelo et al. 2018). Secondly, how can Safewards facilitate contemporary mental health approaches such as recoveryoriented practice (Lim et al. 2017). Finally, and critically important for the provision of recovery-based practice, it is the lack of meaningful consumer involvement in undertaking evaluations of Safewards (Kennedy et al. 2019).

Staff acceptance and engagement

The way that aggression may be attributed to consumer factors and the view that consumers are responsible for aggressive incidents requires greater scrutiny, as the

More recently, the discourse has started to shift beyond the idea that consumers are responsible for creating risk, to recognizing ways in which the healthcare system itself may be responsible for harm towards consumers (Muir-Cochrane & Duxbury 2017). The way in which aggression and violence is perceived can both impact on how aggressive incidents manifest, and the subsequent staff response (Ezeobele et al. 2019). Specifically, ambivalence about the effectiveness of Safewards may reflect a belief that consumer safety cannot be influenced (Higgins et al. 2018) and a lack of confidence in utilizing non-restrictive practices to manage acute distress (Lim et al. 2019; Maguire et al. 2017). Despite the existing evidence supporting the influence of staff, and specifically MHNs in preventing aggressive incidents (Bowers et al. 2014), more work is needed to understand how this influence manifests in practice. MHNs can significantly influence how consumers experience safety within inpatient units (Cutler et al. 2020) some of which rests on prioritizing engagement and recovery-oriented practice (Cutler et al. 2021; Lim et al. 2017). While it is a positive outcome that staff felt safer because of Safewards implementation (Fletcher et al. 2019b), this still may perpetuate the idea that aggression is driven by consumers.

Safewards facilitating recovery-oriented practice

Safewards provides an opportunity to align practice with recovery-oriented concepts (Fletcher et al. 2019a; Lim et al. 2017). The degree to which Safewards can act as a platform for building recovery-oriented practice requires further investigation. In fact, Safewards has been identified as an ideal framework from which to launch and utilize recovery-oriented practice (Lim et al. 2017). Recovery-oriented practice is directly linked to how consumers experience safety, in that

consumers feel safer when MHNs positively interact and engage with them (Cutler *et al.* 2020). Recovery-oriented practice can reduce the risk of aggression and limit the use of restrictive practices within inpatient units (Lim *et al.* 2017).

Recovery-oriented practice is realized when MHNs are present and available for consumers (Cutler et al. 2020; Pelto-Piri et al. 2019), which enables trusting therapeutic relationships to be established (Cutler et al. 2020; Henderson 2014). This also involves active listening, showing respect and facilitating consumer choice (Cutler et al. 2020, 2021) all of which are well aligned with the intent of Safewards and many of the interventions (Fletcher et al. 2019b). These attributes are necessary for recovery-oriented practice (Lim et al. 2019) and clearly stipulated within policy directives, and the broader literature as critical for contemporary service delivery (Isobel 2019; McKenna et al. 2014; NSW Mental Health Commission 2014). Despite this, recovery-oriented practice has struggled to be established within inpatient mental health units (McKenna et al. 2014; Santangelo et al. 2018) partly due to a lack of understanding about how to apply this approach (Mullen et al. 2020b) and a task-driven culture that exists within these settings (Terry & Coffey 2019).

The dominance of the medical model is considered to create a barrier to recovery-oriented practice within inpatient settings (Mullen *et al.* 2020a). MHNs experience tensions inherent in adopting recovery-oriented practice in an environment where coercive practices are common, and where consumers are perceived as being 'too unwell' to be actively involved (Mullen *et al.* 2020a).

Safewards provides an opportunity to 'connect the dots' and a platform by which to not only minimize restrictive practices (Fletcher *et al.* 2019a), but to understand how recovery-oriented practice (Lim *et al.* 2017) can be achieved to enhance overall consumer safety (Cutler *et al.* 2020; Kennedy *et al.* 2019) within inpatient mental health units.

This is significant because recovery-oriented practice needs to be part of the solution in preventing and responding to the risk of aggression (Lim *et al.* 2019) and addressing the harm associated with restrictive practices such as seclusion and restraint that are used to manage aggression (Duxbury *et al.* 2019). Despite efforts to eliminate these harmful practices, they continue to be used within mental health inpatient units (Muir-Cochrane *et al.* 2018) and undermine recovery-oriented practice (Lim *et al.* 2019).

It is also important to consider the influence of broader workplace factors impacting on the capacity of MHNs within inpatient mental health units to engage with consumers (Cutler et al. 2020). Working in these environments can be stressful and can not only erode the capacity of MHNs to engage effectively (Foster et al. 2020), but can lead to vicarious trauma (Lee et al. 2015). While the role of resilience in mitigating the adverse impact of stressful events has been explored (Foster et al. 2019), the role of recovery-oriented practice may also be an important consideration because it can reduce the perceived risk of aggression and the risk of conflict (Lim et al. 2019). This makes the need to explore the connection between Safewards and recovery-oriented practice more urgent and critical for ensuring consumer safety.

Safewards and the consumer experience

There is clearly a need for more consumer-focused research into Safewards that can explicitly connect the model with not only recovery-focused practice, but consumer definitions of safety (Kennedy *et al.* 2019; Lim *et al.* 2017) that are essential for supporting personal recovery (Cutler *et al.* 2021). There are also some concerns about the language and execution of some of the interventions in the model that require more discussion with consumers (Fletcher *et al.* 2019a; Kennedy *et al.* 2019).

Safewards has been found to facilitate engagement between staff and consumers (Fletcher et al. 2019b; Maguire et al. 2018) and improve the overall level of safety (Cabral & Carthy 2017). While safety is a key objective of the Safewards model, the way consumers experience safety within the model is less clear (Kennedy et al. 2019). A significant limitation of the literature analysed for this review is the underrepresentation of consumer perspectives (Kennedy et al. 2019). Only one study explored consumer experiences of Safewards, revealing recovery-oriented practices were helpful to the consumer (Fletcher et al. 2019a). While a very encouraging outcome, further investigations are needed from a consumer's perspective as to how Safewards can facilitate recovery-oriented practice.

A way of consolidating the consumers experience of safety within inpatient mental health units into Safewards has been proposed (Kennedy *et al.* 2019) and the key elements of the consumers experience of safety within inpatient units has been articulated (Cutler *et al.* 2020, 2021). There needs to be more discussion around how these perspectives are embedded in the Safewards model to not only address the ongoing use of restrictive practices (Duxbury *et al.* 2019) to but also

ensure consumer safety and recovery-oriented practice are both understood and considered in the future. Safewards aims to improve the safety of all those within inpatients environments (Bowers 2014) and so consumers need to be meaningfully involved in all aspects of its design, implementation and evaluation. A codesign approach with consumers is required consistent with current approaches to practice improvement and is, therefore, preferred (Matthews $\it et al. 2017$).

Co-design requires a commitment to consumerdriven practice development that involves a broader culture shift in the way that staff view co-design including a more positive view of the role of peer workers (Byrne et al. 2017). The important role that consumers have in informing recovery-oriented practice has been identified (Byrne et al. 2018), and the emergence of the peer workforce is one tangible example of how this contribution is being formalized and considered valuable (Byrne et al. 2017). For Safewards to realize its potential and align with recovery-oriented practice, people with a lived experience through roles such as the peer worker need to be actively involved (Byrne et al. 2017). This involvement also needs to be facilitated from a leadership role that incorporates co-design principles rather than being confined to consultative role only (Byrne et al. 2019).

An opportunity for a co-design approach also lies within the description of additional Safewards interventions that were part of the original model but later removed (Kennedy et al. 2019). As an example, 'Random Kindness' proposes that staff initiate two acts of generosity or kindness towards consumers and staff as a way of illustrating commitment to consumers and to show support for other staff (Kennedy et al. 2019). It has been argued by consumers that these draft interventions should be re-examined and incorporated into future Safewards research, because they are important to consumers and represent humanistic qualities aligned with safety (Kennedy et al. 2019).

The need for further consumer-based investigations into Safewards is highlighted by concerns from consumers about the potential for some of the interventions to be executed in a way that is condescending or patronizing, or that perpetuates the power differential (Fletcher et al. 2019a; Kennedy et al. 2019). The basis for this lies within unequal staff—consumer relationships that are still apparent (Kennedy et al. 2019) and that consumers need to be viewed as 'equals' to feel safe (Cutler et al. 2021). In other words, a recovery-oriented approach that is not about power and control over, but about engagement and recognizing that

preserving the individual's autonomy has high value for the consumer (Cutler et al. 2021; Lim et al. 2017). What is needed is a collaborative or co-design approach that facilitates the sharing of responsibility for Safewards with consumers (Byrne et al. 2019). This also requires staff to share power, which is often invisible and subsequently goes unnoticed (Cutcliffe & Happell 2009).

Limitations

There are some limitations that need to be considered when interpreting the results of this literature review. While a systematic approach was undertaken in identifying the key search terms, it is conceivable that some relevant terms were not captured in the search. Several Safewards articles were excluded because they involved settings other than adult inpatient mental health or forensic mental health units or were non-English language articles. Despite this, these excluded articles may provide relevant information to the current understanding of Safewards.

CONCLUSION

Safewards is a model that has demonstrated evidence in reducing restrictive practices and in reducing conflict events if rigorously implemented (Fletcher *et al.* 2017). This is important as it serves as a tangible strategy for improving the therapeutic impact of inpatient and forensic mental health units and reducing and eliminating the potentially harmful and traumatic coercive practices. The connection that Safewards may have with recovery-oriented practice and consumer perspectives of safety is acknowledged, but its significance is not fully understood (Fletcher *et al.* 2019a).

More work is needed however to engage staff broadly, and specifically MHNs in the model and to ensure it is seen as acceptable and meaningful, and that it is reframed as being in the interests of consumers and their recovery. It is also important to illustrate how Safewards aligns with contemporary mental health nursing practice, helps fulfil a recovery-oriented and consumer-focused orientation to practice and contributes to the overall safety within these environments.

A further important consideration is to ensure that Safewards is provided from the perspective of the consumer and that it is valued by consumers (Kennedy $et\ al.\ 2019$). Ultimately, this means that a coproduction approach is required for the implementation of Safewards. There remains a significant gap in

the literature around the consumer experience of Safewards and further investigations need to be undertaken to ensure consumer perspectives and their experience of safety are strengthened within the model.

IMPLICATIONS FOR PRACTICE

This review presents a synthesis of the current literature for the Safewards model of care within inpatient mental health and forensic units. The findings demonstrate evidence for the ability of the model to reduce the incidence of conflict and containment events and to improve the consumer experience. Despite this, there remains uncertainty as to how well the model reflects the consumer experience of safety and supports recovery-oriented practice. There are still inconsistencies in how MHN identify with the underlying principles of the model. Recommendations from this review include incorporating consumer perspective through a co-production framework to articulate consumer definitions of safety and consumer-driven language within the model. There also needs to be a reconnection between Safewards and MHN practice that recognizes the value of recovery-oriented practice and therapeutic engagement to consumers, as well as and the sharing of power and control within inpatient settings.

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